

Report to the Police, Fire and Crime Panel

Update on the Safer, Fairer, United Communities for Staffordshire 2013-18

Focus Priority: Prevention and Early Intervention

Report of the Staffordshire Commissioner

1. Purpose of Report

This report updates the Police, Crime and Fire Panel on the delivery of the Prevention and Early Intervention priority of the Safer, Fairer, and United Communities Strategy for Staffordshire (the Strategy).

2. Recommendation

That the Panel note the update.

3. Context

There is a wealth of national evidence base to suggest that prevention and early intervention can reduce the likelihood of poor long-term outcomes for children, individuals and families. Intervening early not only benefits individuals now and in the future but also wider society and the economy.

The costs associated with late intervention are well publicised. Nearly £17 billion per year – equivalent to £287 per person- is spent in England and Wales by the state on the cost of late intervention. These costs are spread across a number of domains including crime and anti-social behaviour with this accounting for £6.2 billion of the overall estimate (£5.2 billion on domestic violence and abuse cases and over £1 billion on anti-social behaviour incidents and young people in the Youth Justice System).

Locally this equates to £319 million across Staffordshire. This can be broken down into £237 million/£274 per person in Staffordshire and £82 million/£328 person in Stoke-on-Trent being spent on the cost of late intervention.

<http://www.eif.org.uk/publication/the-cost-of-late-intervention-eif-analysis-2016>

4. Progress to Date

A detailed update on the progress of this work area is described below. In addition to these specific work areas, many of the projects awarded funding from the Proceeds of Crime Act and People Power Fund have a Prevention and Early Intervention focus.

4.1 Early Intervention Priority - tackling root causes before they become a problem

> Adverse Childhood Experiences (ACEs) *

Lancashire Foundation Healthcare Trust (national leaders in the field of ACE's development) have been working with three local organisations to adopt the practice of asking about ACEs during internal assessments of victims and perpetrators. All staff employed by these organisations will receive comprehensive ACEs training.

One organisation has now incorporated ACEs questions into their assessment procedures and have started to ask their service users specific questions about their background and whether they had any ACEs.

Over 200 professionals from a wide range of organisations across Stoke-on-Trent and Staffordshire have attended multi-agency training on ACEs, Attachment and Emotion Coaching.

The evaluation by the Centre for Health and Development (CHAD), funded by the Staffordshire Commissioner, has commenced. Due to the delay in the commencement and introduction of ACEs questions in service delivery the evaluation has inevitably been delayed.

Stoke-on-Trent Youth Offending Service and Staffordshire Youth Offending Service have employed a worker who is required to look locally at the ACEs work.

Staff from the Commissioner's Office have recently visited and conducted roundtable discussions with both the Stoke-on-Trent and Staffordshire Youth Offending Services.

> Child Sexual Exploitation (CSE) Co-ordinator *

The Staffordshire Commissioners Office (SCO) has agreed to fund this role until March 2019 due to its continued success and delivery of outcomes. This role will ensure that the CSE Strategic Action Plan will continue to gather momentum and will enable successful implementation of the Staffordshire CSE Strategy. The CSE Strategy aims to prevent, identify and tackle CSE and progress is overseen by the two Local Safeguarding Children's Boards. Joint arrangements are in place to ensure that all beneficiaries (Stoke-on-Trent City Council, Staffordshire Police, Staffordshire County Council and the SCO) are reaping the benefits of this dedicated role.

> CSE Support and Missing Children Services

Catch 22 (a specialist charity who work across a national footprint) have now been delivering the CSE service for victims and potential victims of CSE and children who

go missing for 12 months across Staffordshire and Stoke-on-Trent (Since September 2017).

The Staffordshire Commissioner (SC) and the other two commissioning stakeholders (Stoke-on-Trent City Council and Staffordshire County Council) are working with Catch 22 and all partners to ensure the service is being implemented effectively. Catch 22 are now fully embedded into local partnerships and have established a base at one of the Children's Centres in the North of the County.

Due to the timing of this report only Quarter one data is available (Quarter two data does not become available until mid-end of October). During Quarter one, Catch 22 have completed over 642 Return Home Interviews with children who have gone missing from home. 105 children who are at risk of CSE or victims of CSE have been supported directly by Catch 22 or by other professionals who have been equipped with the skills to deliver this work to these young people.

There have been substantially less referrals than expected in parts of the South of the County (East Staffordshire). This is not due to demand for the service in this area but due to there already being a service in existence in that area which was not known about prior to this service commencing. Commissioners and providers are working together to try and resolve this issue, ensuring that appropriate pathways are in place for all service providers and service users.

> **CSE Communications Campaign ***

The SCO has funded the development of a new video resource for schools to highlighting the risk of Child Sexual Exploitation. By using new 360 degree technology, schools will be provided with a new innovative approach to promoting conversation and the development of 'safety tactics' within the school setting.

The video has now been completed, but an extensive and bespoke resource pack is also being developed to support schools to use the new resource to its potential.

This tool has been tested in one Stoke-on-Trent school and both the video and the initial draft of the resource pack was extremely well received by the school who do feel that it has considerable potential.

The second version of the resource pack is nearing completion and will be tested with pupils at the original Stoke-on-Trent school by the end of November, with the materials being cascaded to the wider test group (one school per Staffordshire district and three schools across Stoke-on-Trent) before Christmas. It is expected that the materials will be made available to all schools and academies across Staffordshire and Stoke-on-Trent by February.

> **Dedicated, local CSE website (knowaboutcse.co.uk) ***

For some time it has been recognised that the local dedicated website needs reviewing and updating. As such, a preliminary survey was circulated asking for opinions and views about what needs to change.

Although only 10 people responded to the survey when combined with the comments already received from the CSE Communications group, it is clear that

whilst it's not generally used by professionals for their own purposes (hence why the Safeguarding Children's Board websites are still important), stakeholders believe that there's still a need for the website to support schools, young people and businesses. A number of pros and cons of the website's current content/style etc. have been identified.

The Staffordshire Commissioner's Office will work with Staffordshire County Council to implement these changes and will consult with potential website users with a new format. It is anticipated that the new website will be in place by April 2019.

> **Personal, Social, Health and Economic (PSHE) Education ***

The SCO has provided funding to support the completion of a time-limited piece of work with Staffordshire schools to scope what is currently being delivered around the PSHE curriculum, ascertain what the gaps are and develop a set of recommendations for future delivery. A draft report has been presented to the Families Strategic Partnership Executive Group (FPEG) and the Child Sexual Abuse Forum (CSAF) in July 2018 as part of the agreed governance arrangements. FPEG members felt that the project should be started in one of the Staffordshire districts. As such, an initial meeting has been set up with some Cannock schools and a plan has been agreed about how other schools can be involved.

The SCO has been having similar discussions with Stoke-on-Trent City Council and are a member of a working group made up of Stoke-on-Trent City Council Education Leads, Stoke-on-Trent Public Health and Primary and Secondary Head Teachers. A questionnaire has been developed asking schools/teachers for their views on the future of PSHE delivery, this will be circulated and the results analysed before the end of the summer term. The results of the survey suggested that schools did want support with consistent PSHE resources and training for teachers. The SCO is now a member of the Gang and Youth Violence Sub Group of SASCAL (Stoke-on-Trent Secondary Head Teachers Forum). A presentation was delivered to this group by the Early Intervention Lead for the SCO suggesting that this work be owned and take forward by this group of professionals. The response was resoundingly positive and have agreed that a detailed action plan is taken to the next meeting in November about next steps.

Work has also commenced within the Police to address the consistency of the relationship between the Police (including PCSO's) and schools in relation to supporting the PSHE agenda.

The SCO has also supported the introduction of a nationally recognised education resource (Values versus Violence) in schools across Staffordshire and Stoke-on-Trent. This resource is delivered by teachers and raises awareness among children and young people and provides them with some of the necessary skills to keep them safe from the dangers of abuse, sexual exploitation and radicalisation, for example. Over 2,200 children in 24 primary schools across Stoke-on-Trent and Staffordshire have been provided with Values versus Violence booklets. The SC has agreed to further support this programme by providing additional funding in 2018/19.

> **Princes Trust ***

Since March 2015 the SCO, Stoke-on-Trent City Council and a private sector donor have commissioned the Princes Trust to support some of the most vulnerable young

people across Staffordshire. Since its introduction the Princes Trust has supported 428 young people and over half (227) young people have achieved a positive outcome in either education, training or employment.

The SC has agreed to fund the Princes Trust programme to vulnerable young people across Stoke-on-Trent and Staffordshire for a further two years until September 2019. The project aims to engage young people at risk of offending, those involved in risky behaviour and victims of crime in order to improve their health and wellbeing, lifestyles, confidence and employment prospects.

The Princes Trust have recently gained additional funding from a further private sector donor and a national funding stream, *Be Together*, to help support these programmes further. The Staffordshire Commissioner has also attended a recent event with a Director of the Trust who expressed enthusiasm in the current Stoke-on-Trent programme and a desire to continue with this work in future. The Trust could potentially apply for many additional funding streams which would ultimately help to strengthen the current work in Staffordshire.

> **Youth Offending Service (YOS) Prevention and Early Intervention services ***

The SCO currently provides substantial funding to deliver Prevention and Early Intervention services in Staffordshire and Stoke-on-Trent Youth Offending Services. These services also receive police 'in kind' support through the secondment of Police Officers/Victim Liaison Officers.

The SCO, working with both Youth Offending Teams, have undertaken a review of the current service to make recommendations for potential future delivery models.

Following a procurement process, *Cordis Bright Ltd* were appointed to undertake this review. Desktop research and consultation with the Youth Offending Service teams and wider stakeholders has been completed and *Cordis Bright* have produced the final report setting out their findings and recommendations for future models.

The final scoping report, including some options appraisals, were presented to a Joint YOS (Stoke-on-Trent and Staffordshire) Board in September 2018. It is intended that a further Joint Board meeting be convened in November 2018 where decisions on future YOS Prevention Service will be agreed and the full YOS Statutory Review report will be presented.

> **Female Genital Mutilation (FGM)**

£250K has been provided via the Violence against Women and Girls Service Transformation Fund in March 2017 to develop and implement a Female Genital Mutilation (FGM) service in Staffordshire and Stoke-on-Trent. The focus of the service will be the prevention of FGM including the provision of education and support for children who may be potential victims or victims of FGM and their families. Awareness raising and training for professionals as well as for community members will also be central to this project.

Following a successful commissioning exercise, Barnardo's have been appointed as the service provider for this project. The project commenced on 1 May 2018 and work has focused on the recruitment and selection of two project workers, informing

stakeholders about the project, reviewing local FGM training and developing relationships with relevant community groups. The workers commenced employment in July and following a comprehensive induction programme the service was fully operational by the end of July.

Eight cases have been supported (directly or indirectly) by the Project Workers, six involved providing advice and guidance to professionals and two included assessments and direct work with parents and children. Some of these cases have involved the obtaining of an FGM Protection Order through the Courts.

In August 2018, Barnardo's and Staffordshire Police joined forces with a number of organisations; Border Force, the National Crime Agency and other Police Forces across the West Midlands, to implement Operation Limelight at Birmingham Airport in August.

The joint operation is a proactive airside operation targeting inbound and outbound flights to 'countries of prevalence for FGM'.

Outcomes include improved knowledge and intelligence about FGM practices in other countries, creating opportunities to speak directly to families flying to, and returning from, FGM practising countries, children at risk of FGM being identified and assessed/protected as necessary and raised awareness with airport staff about FGM. As we haven't yet received Quarter two report due to timing of this report, this information will be provided in the next report.

Community engagement work as well as training for professionals (including bespoke training for the newly formed Police Child Protection Team) have also been delivered in Quarter two.

A multi-agency steering group has been set up and an action plan to oversee the strategic development of this work has been written. Monthly performance monitoring meetings are being held with Barnardo's, the Staffordshire Commissioner's Office, Stoke-on-Trent City Council, Staffordshire County Council and Staffordshire Police.

> **Harmful Sexual Behaviour (HSB)**

The SCO is working with Stoke-on-Trent City Council, Staffordshire County Council and the NSPCC to undertake a local audit of Harmful Sexual Behaviour using the NSPCC's nationally recognised HSB Framework. A launch event took place in April 2018 and a wide variety of stakeholders have attended and agreed to participate in the audit. Whilst the number of respondents to the Audit was disappointing, several themes and trends have been identified. These findings will be disseminated at an event in October 2018. It is intended that the event will also be used to formulate a Partnership Strategy/Action Plan around this work area.

> **Premier League (Stoke City Community Trust) funding opportunity ***

The SCO have been involved in early discussions with Stoke City Community Trust and other partners about a forthcoming local bid to the Premier League/ Professional Footballers Association (PL/PFA) Community Fund. This provides Stoke City Football Club Community Trust with the unique opportunity to secure a grant of

£250,000 following the investment of a minimum of a one off £50,000 partnership match funding (17% of total project costs).

The SCO, Staffordshire County Council and Stoke-on-Trent City Council have identified match funding (£17,000 each) for this proposal. On this basis, an expression of interest was submitted to the PL/PFA in February 2018. All organisations were able to ensure that the project proposal is based on local need and meets the strategic priorities of all contributing organisations.

SCFC Community Trust received positive feedback on the expressions of interest and submitted a full application in April 2018. SCFC have been notified that their bid has been successful and will be expected to commence in September 2018. A working group has been set up with key partners and work is underway to ascertain local figures to help ensure the project is targeted in areas of the County with most need.

Three schools have been secured in North Staffordshire. Each school will refer six young people. For Stoke-on-Trent, places have been offered to several schools, Alternative Pathways and Social Care (CIC). All referrals will be in place by October half term and active work with young people will begin from November 2018.

> **Skilled Helper Transformation Project**

As part of the Staffordshire Police Transformation programme and Staffordshire Police Early Intervention Plan, a review of the PCSO role is currently being undertaken. A number of PCSO's are being trained to work with people with vulnerabilities (the skilled helper model) and are targeting support towards those individuals who call the police on numerous occasions. The SCO has provided the Police funding to help support these individuals to address some of their support needs. Although limited individuals have been supported (five) to date with minimal spend needed the individual outcomes as well as more general outcomes for Staffordshire Police (including reduced demand) have been noticeable. The SCO will be doing further work with Staffordshire Police to ensure that outputs and outcomes for this Project and specifically this expenditure can be measured.

> **Youth Offer**

As part of the SC Early Intervention Plan the SCO's are scoping current youth delivery across a variety of sectors including the SCO, Police, Fire and other organisations offering to young people. It is intended that a "Staffordshire Young People Offer" is developed and potential opportunities to join up activities are identified.

> **Space***

2018 has seen the third year of the Commissioner's Space programme, focussing on reducing police reported incidents of youth related anti-social behaviour (ASB) and providing positive outcomes for local young people.

Based on the successes of the previous year which saw a 37% reduction in police reported incidents of youth related ASB across the whole area, the Commissioner committed a further £40,000 of funding which has this year enabled expansion of the programme. Utilising the allocation of £180,000, the programme has been extended

to incorporate a wider age cohort (8yrs – 17 years compared to the previous years of 11-17 years) based on recognition of opportunities for earliest intervention, identified need and feedback from commissioned providers.

Additionally the programme this year for the first time sees the availability of Space activities in other school holiday periods such as the Autumn half-term which incorporates Bonfire Night and Halloween, when ASB has been identified as more prevalent in certain geographical locations.

Once again the programme supports predetermined funding for a targeted cohort of individuals alongside the universal provision.

Whilst reports from the summer period are still being received, information to date (4 October 2018) already show attendance up (20,650 in 2018 compared to 18,101 in 2017) with further data still to be received from a total spend for 2018/19 of £171,000.

Police recorded youth related ASB for the summer holiday period has shown a reduction of 40% compared to the same period last year with 659 incidents recorded compared to 1,110 last year.

A formal evaluation of the 2018/19 programme will be undertaken once all activities throughout the year are concluded.

Clearly Space forms one element of the positive work being led by the Commissioner's Office for young people (which extends to Cadets, Princes Trust and other activities). The ambition of the Commissioner is to consider as next steps a strategic partnership approach to the provision of support for young people.

> **New Neighbourhood Policing Model**

From 2018, a new force operating model introduced changes in the way that calls for service were handled by the police, reducing the requirement for officers to physically attend straightforward incidents and requests for advice that can be managed either over the phone or, increasingly, through online transactions. This improved efficiency together with increased funding through the 2018/19 precept increase has enabled the force to grow their Neighbourhood Policing Teams. The increase in officers will support more effective prevention and early intervention activities through place-based teams and the force has developed an Early Intervention Strategy and action plans to coordinate and drive operational policing in this area.

> **Criminality in Prisons**

The Commissioner has instigated a review of criminality in prisons in conjunction with PCC colleagues across the region. This is a particular issue for Staffordshire and Stoke-on-Trent which has a disproportionately high prison population. All relevant agencies are being engaged in the review process to help form a full understanding of this growing problem, what is already being done to tackle it and what needs to happen in addition. The work is very much focused on the principles

of prevention and early intervention. The findings, including recommendations for improvement are due to be reported by the end of the year.

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